

# EXHIBIT 4

Declaration of  
David Frobes

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**DECLARATION OF DAVID FROBES**

1  
2 I, David Frobes, am over the age of 18 and am otherwise fully competent to testify  
3 to the facts contained in this declaration.

4 1. The statements contained in this declaration, except where otherwise  
5 indicated to be upon information and belief, are based on my personal knowledge and  
6 experience.

7 2. In connection with the filing of this declaration, I was contacted by Douglas  
8 R. Rands, a Deputy Attorney General of the Nevada Attorney General's Office, who, on  
9 information and belief, represents the Defendants in the matter *Chernetsky v. State of*  
10 *Nevada, et al.*, case no. 3:06-cv-00252-RCJ-WGC.

11 3. I am not a named Defendant in the current action.

12 4. I am employed by the Nevada Department of Corrections (NDOC) as the  
13 Acting Associate Warden for Warm Springs Correctional Center.

14 5. In my capacity as Acting Associate Warden, I am among those responsible  
15 for reviewing and maintaining Administrative Regulations, Warm Springs Operational  
16 Procedures, and inmate grievances.

17 6. I have examined AR 810, effective XXX, and a true and accurate copy is  
18 attached as Exhibit 1.

19 7. As part of my responsibilities as Acting Associate Warden, I am responsible  
20 for ensuring the security of Warm Springs Correctional Center. Further, I review  
21 proposed inmate requests to determine whether the request poses a security threat to the  
22 institution.

23 8. I have reviewed the security concerns posed by Inmate Chernetsky's request  
24 to possess and use scented oils. In my opinion, Inmate Chernetsky's proposed  
25 accommodation poses the following security concerns.

26 9. Scented oils are flammable under the right conditions. Inmates may not  
27 possess flammable materials as it constitutes a significant danger to inmates, staff and  
28

1 the facility, be it danger of fire within a cell, staff attack, inmate attack, destroying  
2 contraband.

3 10. Inmates may use scented oils to mask the scent of drugs and contraband.

4 11. Inmates may use scented oils to create slippery surfaces, which create a  
5 danger to other inmates or staff.

6 12. These oils can be used on the inmates own bodies to avoid cell extraction.

7 13. The incense oil has been used to create contraband inks, tattoo inks, and  
8 also inmate made alcohol, known as "pruno."

9 14. The empty vials that contain the scented oils may be used to hide drugs, or  
10 mix other banned substances.

11 15. The oils provide possible harm to other inmates from allergic reaction due to  
12 possession of oil in cells, or excessive use of scents on skin or clothing.

13 16. The oils created a staffing and safety concern in that scented oil/perfumes  
14 may be used for illegal bartering.

15 17. The most significant burden fell on the mail room and intake staff, because  
16 institutions will likely receive numerous unauthorized packages for inmates from outside  
17 persons that contained scented oils and perfumes.

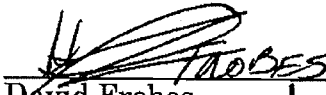
18 18. In the event that the inmate did pre-approve a package with scented oils, it  
19 is incumbent upon the staff to determine potential danger to other inmates or staff, or  
20 whether the oils are tainted prior to allowing inmate possession.

21 19. In the event that staff determined the oils sent from outside persons  
22 were unsafe, tainted, unapproved, or otherwise improper, NDOC must return the  
23 packages and undertake the cost and time to do so.

24 20. Allowing Chernetsky to possess scented oils in his cell will have an  
25 effect on the Chaplains and RRT, as they will need to undertake an individual study of  
26 suitability of scented oils for each recognized religion.

27 Pursuant to 28 U.S.C. § 1746 Declarant certifies, under penalty of perjury, that the  
28 foregoing is true and correct.

Executed this 21 day October, 2020, in Carson City, Nevada.

  
David Frobes  
Acting  
Adm